CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

In Program Year (PY) 2020, Carlisle Borough spent \$341,162.19 in CDBG entitlement funds, achieving its program goals across a variety of investment areas: housing programs, social services, economic development, and facilities improvements. These allocations produced safe, decent, and sanitary housing; improved health and well-being; increased economic opportunities; and enhanced quality of life for Carlisle residents. The Borough earned \$18,000.00 in Program Income for PY 2020. Over the three-year low-/moderate-income (LMI) certification period, 80.15% of CDBG funds were invested in activities that directly benefitted LMI individuals and families. Looking through the lens of the five-year strategic planning process, the Borough performed well in the areas of code enforcement, Hope Station's public services programs, blight remediation, economic development, and the Owner-Occupied Rehabilitation Program. The Borough intends to expand marketing efforts so as to reach a wider and more diverse audience for its Owner-Occupied Rehabilition Program.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected - Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected - Program Year	Actual – Program Year	Percent Complete
Enhance economic development opportunities	Non-Housing Community Development	CDBG: \$ / HOME: \$	Jobs created/retained	Jobs	8	4	50.00%	2	2	100.00%
Enhance economic development opportunities	Non-Housing Community Development	CDBG: \$ / HOME: \$	Businesses assisted	Businesses Assisted	8	3	37.50%	2	1	50.00%

Improve public facilities	Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	13900	3958	28.47%	3958	3958	100.00%
Improve public facilities	Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	1000	2	0.20%	1000	0	0.00%
Increase affordable housing opportunities	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Rental units rehabilitated	Household Housing Unit	15	0	0.00%	15	0	0.00%
Increase affordable housing opportunities	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	10	6	60.00%	3	3	100.00%
Increase affordable housing opportunities	Affordable Housing Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Direct Financial Assistance to Homebuyers	Households Assisted	10	0	0.00%	10	0	0.00%

Planning and administration	Planning and administration	CDBG: \$ / HOME: \$	Other	Other	8	8	100.00%	4	4	100.00%
Provide vital public services	Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	52020	10404	20.00%	4859	4859	100.00%
Provide vital public services	Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	3500	0	0.00%	3500	0	0.00%
Provide vital public services	Public Housing Homeless Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Other	Other	0	0				
Remediate and reduce blight conditions	Affordable Housing Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	0	0		50	0	0.00%
Remediate and reduce blight conditions	Affordable Housing Non-Housing Community Development	CDBG:	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	50	0	0.00%			

Remediate and reduce blight conditions	Affordable Housing Non-Housing Community Development	CDBG:	Facade treatment/business building rehabilitation	Business	10	3	30.00%	2	1	50%
Remediate and reduce blight conditions	Affordable Housing Non-Housing Community Development	CDBG:	Businesses assisted	Businesses Assisted	0	0				
Remediate and reduce blight conditions	Affordable Housing Non-Housing Community Development	CDBG:	Housing Code Enforcement/Foreclosed Property Care	Household Housing Unit	5000	1270	25.40%	1000	625	62.50%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The five-year housing priorities in the Carlisle Borough 2019-2023 Five-Year ConPlan are as follows:

Housing Priorities

a. Improve existing housing stock (Borough-wide):

CDBG Activities: Borough-wide Owner-Occupied Rehabilitation (OOR) Program (3 units) and Sidewalk Assistance/ADA Improvements Program

(no activity)

b. Promote homeownership (Borough-wide):

During PY 2020, Carlisle Borough continued to encourage and support self-sufficiency programs. These programs are designed to assist low-income public housing tenants.

Other: Affordable Housing Trust Fund First-Time Homebuyer Downpayment and Closing Cost Assistance Program; First-Time Homebuyer Workshop conducted by HRACC staff; Cumberland County Act 137 funds invested in a HUD-certified Housing Counselor based at HRACC.

c. Public Housing:

Carlisle Borough and the Housing Authority of Cumberland County have a strong partnership in maintaining decent and safe public housing for families and elderly persons. The Borough supports the Housing Authority by expediting licenses and permits for repairs and maintenance to Authority-owned and operated facilities.

d. Housing-related Activities:

CDBG Activities:

Code Enforcement: Carlisle Borough continued code enforcement activities in LMI areas so as to ensure safe and decent housing (CT 124 BG 2; CT 123 BG 2; CT 122 BG 1 & BG 2; CT 121 BG 1 & BG 2; CT 120 BG 2, BG 3, & BG 5)

Remove/Remediate Blight: Carlisle Street Tree Removal Program; ADA Improvements/Sidewalk Replacement; Carlisle Streetview Program (facade rehabilitation).

e. Homelessness:

While Carlisle Borough itself does not own or operate any housing facilities to support the homeless, it continues to support these endeavors through community partners. The Cumberland County government and private organizations provide housing and supportive services on a

county-wide basis for the homeless, as well as those individuals and families that are at-risk of becoming homeless.

f. Lead-based Paint Hazards:

CDBG Activities: Carlisle Borough provides CDBG funds for its Owner-Occupied Rehabilitation Program, which assist LMI homeowners within its jurisdiction. HRACC's Rehabilitation Specialist who administers this program has been a certified Lead Hazard Risk Assessor for at least 15 years. As part of the initial home inspection, the Rehabilitation Specialist assesses the lead paint hazard in the home and works with selected contractors to stabilize and contain lead hazards as part of the rehabilition project and pass a dust wipe test upon project completion (if the subgrant awarded is less than \$25,000), or abate all hazards (if the subgrant awarded is \$25,000 or more).

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG	HOME
White	1,839	0
Black or African American	3,790	0
Asian	3	0
American Indian or American Native	3	0
Native Hawaiian or Other Pacific Islander	5	0
Total	5,640	0
Hispanic	993	0
Not Hispanic	4,195	0

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

Unequivocally, the Borough of Carlisle and the Housing & Redevelopment Authorities of Cumberland County (HRACC) strive to promote and provide the highest-quality housing and economic opportunities to those in need, regardless of race, gender, ethnicity, disability, or other individual classification. The Borough, HRACC, and all affiliated organizations supporting LMI families hold equality in housing and provision of services as a top priority.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made	Amount Expended
		Available	During Program Year
CDBG	public - federal	733,676	341,162
HOME	public - federal	0	
Other	public - federal	0	

Table 3 - Resources Made Available

Narrative

According to the PR-26 CDBG Financial Summary Report for PY 2020, Carlisle Borough spent 46.5% of all CDBG funds available (unspent CDBG funds as of 6/30/2020, PY 2020 CDBG grant allocation, and PY 2020 CDBG Program Income). During the program year, CDBG Program Income from Revolving Loan payments totaled \$18,000.00. The Borough satisfied all CDBG Program spending requirements. It remained timely in drawing down its CDBG funds with a 1.48 timeliness ratio, increased its LMI expenditure percentage to 80.15%, disbursed 11.18% of PY 2020 funds available for public service activities, and spent 13.11% of PY 2020 funds on planning & administration expenses.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage	Actual Percentage of	Narrative
	of Allocation	Allocation	Description
Borough Downtown	90	78	
Borough-Wide	10	22	
Urban Redevelopment Plan			
Area			

Table 4 – Identify the geographic distribution and location of investments

Narrative

When selecting and promoting activities, Carlisle Borough targeted the following block groups with 51% or more LMI households: CT 120, BG 2, 3, and 5; CT 121, BG 1 and 2; CT 123, BG 2; and CT 124, BG 2.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

In order to meet the needs identified in its Five-Year ConPlans and AAPs, Carlisle Borough has leveraged local and private funds via its CDBG program. Private resources include volunteer efforts and donations, which are combined with Federal and State resources to provide affordable housing and meet other ConPlan goals. Some public services activities serving school-age children, such as Hope Station Community Services Program and the Summer Neighborhood Park Program, take place on Borough-owned land.

Fiscal Year Summary – HOME Match							
1. Excess match from prior Federal fiscal year	0						
2. Match contributed during current Federal fiscal year	0						
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	0						
4. Match liability for current Federal fiscal year	0						
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	0						

Table 5 – Fiscal Year Summary - HOME Match Report

	Match Contribution for the Federal Fiscal Year										
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match			

Table 6 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the	Program Income – Enter the program amounts for the reporting period										
Balance on hand at begin-ning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$							
0	0	0	0	0							

Table 7 – Program Income

Minority Busi	iness Enterprise	es and Women	Business Enter	prises – Indicat	e the number	and dollar
value of contr	racts for HOME	projects compl	eted during the	e reporting peri	od	
	Total		Minority Busin	ess Enterprises		White Non-
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non- Hispanic	Hispanic	Hispanic
Contracts						l
Dollar						
Amount	0	0	0	0	0	0
Number	0	0	0	0	0	0
Sub-Contract	S					
Number	0	0	0	0	0	0
Dollar						
Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar						
Amount	0	0	0			
Number	0	0	0			
Sub-Contracts						
Number	0	0	0			
Dollar						

Table 8 - Minority Business and Women Business Enterprises

Amount

0

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted

0

	Total		Minority Prop	perty Owners		White Non-
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non- Hispanic	Hispanic	Hispanic
Number	0	0	0	0	0	0
Dollar		_	_	_	_	_
Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition

Parcels Acquired	0	0
Businesses Displaced	0	0
Nonprofit Organizations		
Displaced	0	0
Households Temporarily		
Relocated, not Displaced	0	0

Households	Total		Minority Property Enterprises							
Displaced		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non- Hispanic	Hispanic	Hispanic				
Number	0	0	0	0	0	0				
Cost	0	0	0	0	0	0				

Table 10 - Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	216	47
Number of Non-Homeless households to be		
provided affordable housing units	2	3
Number of Special-Needs households to be		
provided affordable housing units	0	0
Total	218	50

Table 11 - Number of Households

	One-Year Goal	Actual
Number of households supported through		
Rental Assistance	0	401
Number of households supported through		
The Production of New Units	0	0
Number of households supported through		
Rehab of Existing Units	2	3
Number of households supported through		
Acquisition of Existing Units	0	0
Total	2	404

Table 12 - Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Carlisle Borough experienced mixed results in providing affordable housing units to homeless individuals and families, as well as to individuals with special needs. Specifically, the one-year target of providing **216** homeless households with affordable housing units was not met, with 96 homeless individuals receiving support. However, **90** persons with special needs received affordable housing units, handily exceed the one-year goal. The Borough's intent is to support such efforts in a way that will only increase the availability of such services. The Borough's Rental Assistance efforts saw great success in PY 2020.

The Housing Choice Voucher Program currently serves 401 individuals in Carlisle Borough with 57 new admissions in the program during PY 2020. The Permanent Supportive Housing effort serves 115 individuals and the Rapid Re-Housing Program lending assistance to an additional 60 persons. The Owner-Occupied Rehabilitation Program serves varied numbers of homeowners from year to year. In order to reach a wider and more diverse audience, the Borough will expand marketing efforts for this program. Borough and HRACC officials estimated that two households would be supported through the program, and by year's end, three households were assisted. These are also in the non-homeless numbers.

Discuss how these outcomes will impact future annual action plans.

The Borough and HRACC will continue to market affordable housing programs aggressively. In order to help facilitate the attainment of program goals, Owner-Occupied Rehabilitation Program staff plan to expand advertisement of the program by marketing to a larger pool of Carlisle homeowners.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	333	0
Low-income	23	0
Moderate-income	0	0
Total	356	0

Table 13 - Number of Households Served

Narrative Information

During PY 2020, the Borough spent \$264,795.78 for the benefit of LMI individuals and households. Officials have made every effort to ensure that a majority of CDBG monies are spent to assist LMI individuals and households. Before agreeing to undertake a project, the Borough ensures that all income-eligibility criteria are met because it recognizes how important the LMI classification is to selecting projects to invest in so as to meet the National Objectives for the CDBG Program.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Carlisle Borough neither owns or operates any facilities providing shelter for homeless persons; the Borough does not provide direct services to homeless persons either. Cumberland County government and private non-profit organizations instead provide these services and operate homeless service facilities. Because Carlisle Borough is the County Seat of Cumberland County, many facilities that shelter and serve the homeless are located in the Borough. For many years, the Borough has supported several of the above-mentioned facilities and organizations in their efforts to provide shelter and support for homeless residents. Stuart Community Center has served as a temporary homeless shelter, supplementing County service programs for the homeless located in Carlisle, since the onset of the COVID-19 Pandemic.

Addressing the emergency shelter and transitional housing needs of homeless persons

Until June 30, 2019, Cumberland County received an Emergency Solutions Grant [ESG] (formerly Emergency Shelter Grant) from the PA Department of Community & Economic Development (DCED). The County subgranted these funds to the James Wilson Safe Harbour's Emergency Shelter, centrally located in Carlisle Borough. This shelter serves homeless persons who come from all over Cumberland County, including from within Carlisle Borough itself. The County has awarded a CDBG grant to Safe Harbour's James Wilson Emergency Shelter for the last several years.

Since 2004, Community Combined Area Resources for Emergency Shelter (Community CARES) has operated a temporary overnight emergency shelter program for men, women, and children. Shelter is provided nightly at Carlisle-area churches on a first-come, first-served basis. CARES receives a portion of Cumberland County's Homeless Assistance Program allocation for operation of the shelter, but relies mostly on individual and foundation donations.

As mentioned above, a temporary homeless shelter has been set up in Carlisle Borough's Stuart Community Center. This temporary shelter was established to respond to the increase in the homeless population in the Carlisle area as a result of the COVID-19 Pandemic. Cumberland County also receives pass-through state funds for emergency shelter for victims of domestic violence. These funds are administered by Domestic Violence Services of Cumberland/Perry Counties. Staff who administer these funds are based in the Domestic Violence Services' main office located in Carlisle Borough. In cooperation with HRACC, Carlisle Borough opened the Day Center at Community CARES in 2010. This facility is located in the Borough and acts as the Coordinated Entry System site for Cumberland County and for Carlisle Borough. The Day Center serves homeless persons who stay overnight in church-

sponsored shelters, but which are closed during the day. Before the Day Center opened, homeless people had to leave the church-sponsored shelters early in the morning and fend for themselves during the day until the shelter reopened in the evening. The Community CARES Day Center addressed this issue by providing a day resource that serves as a permanent mailing address; it also delivers tools for job hunting and finding permanent housing.

Community CARES serves homeless persons who stay overnight in church-sponsored shelters, but which are closed during the day. Before the Day Center opened, homeless people had to leave the church-sponsored shelters early in the morning and fend for themselves during the day until the shelter reopened in the evening. The Community CARES Day Center addressed this issue by providing a day resource that serves as a permanent mailing address; it also delivers tools for job hunting and finding permanent housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Rental Assistance Program: The Rental Assistance Program is run by the Cumberland County Office of Aging & Community Services, located in downtown Carlisle. Program funds are utilized to assist incomequalified persons considered homeless or at-risk of homelessness.

Case Management Program: The Case Management Program is operated by the Cumberland County Office of Aging & Community Services in Downtown Carlisle. Funds support staff salaries for those who administer the housing assistance programs, e.g., Rental Assistance and other supportive housing programs. Case managers work with individuals living with mental illness, as well as those who are homeless or at-risk of becoming homeless. The unit also works closely with all community groups that assist individuals impacted by homelessness. Additionally, linkages to appropriate mental health treatment and community support services are offered as requested by those seeking support.

Many other services are available and located in Carlisle Borough, including food banks - one at Project S.H.A.R.E. and at the Salvation Army.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Bridge/Transitional Housing:

The James Wilson Safe Harbour, a subrecipient of County Homeless Assistance Program funds, operates a transitional housing program for low-income homeless individuals and families. The bridge housing is located in the Carlisle Downtown area, but serves the entirety of Cumberland County. The Bridge Housing grant funds are used for the operation of the facility. The funds leverage foundation contributions and private individual contributions, and even generate program income through program fees.

The Salvation Army operates two transitional shelters serving the Carlisle area. Genesis House is a short-and long-term transitional shelter for men aged 18 and older; it requires all participants to secure employment and undergo a mandatory savings program. Stuart House is a two-year transitional housing program that serves single women and children. This facility aims to assist the families in the move from homelessness to self-sufficiency. The program includes life-skill classes, case management services, counseling, three meals a day, and a mandatory debt elimination and savings program.

Permanent Housing:

The James Wilson Safe Harbour has a five-unit rental property located in downtown Carlisle, which serves as permanent housing for homeless individuals and families exiting the James Wilson Bridge Housing. Safe Harbour also operates six efficiency units on the fourth floor of its headquarters building, which provide housing for homeless individuals with mental health and/or disabilities stemming from addiction to drugs and alcohol. The Housing Authority of Cumberland County provides case management for residents of these efficiency units, and their rent is subsidized by a Continuum of Carefunded Shelter Plus Care grant.

Furthermore, the Housing Authority of Cumberland County manages the Carlisle Supportive Housing Program - owned by Cumberland/Perry Housing Initiatives - and located in Carlisle Borough. This program provides permanent supportive housing for four chronically-homeless people living with disabilities.

Outreach:

In order to provide affordable housing access to all homeless and near-homeless persons, the Housing Authority of Cumberland County partnered with Community CARES to establish a mobile street outreach program called "Cumberland Street Reach," which was initially supported via County ESG funds. The Street Reach team combs the streets to identify the unsheltered homeless and conduct coordinated entry assessments, provide supportive services case management, and make referrals to shelter or other housing services. The team also provides transportation to medical appointments, job interviews, and appointments with service providers such as Mental Health and Housing.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

By expediting licenses and permits for repairs and maintenance to Authority-owned and operated facilities, Carlisle Borough provided support to the Housing Authority of Cumberland County.

The Housing Authority disbursed HUD funds to repair, maintain, and upgrade public family and senior housing units located in Carlisle Borough. These investments ensured that housing quality and energy efficiency standards were met. 149 households were served through the Public Family Housing properties, with an additional 59 households receiving support through the Senior Housing properties.

As detailed in previous sections of this report, the Housing Authority has an active homeownership program. Public housing residents participating in the program are actively involved via tenant committees in the planning and implementation of the County's homeownership programs. Cumberland County and Carlisle Borough supported the Housing Authority in maintaining safe and decent public housing for families and seniors. By expediting permits for repairs and maintenance of Authority-owned and operated facilities, the County helped ensure that public housing residents receive high-quality housing.

In 2020-2021, the Housing Authority began maintenance and repair activities on all of its units. Major appliances across all Public Family Housing and Public Senior Housing were repaired and/or replaced. Interior and exterior work will be done in subsequent project phases. Also, the Housing Authority's headquarters building in Carlisle has begun a major rehabilitation project, which involves removal of architectural barriers. This important project will make the Housing Authority's headquarters accessible to disabled prospective and existing clients who need to visit the Authority to meet with staff. Project completion is anticipated to be sometime during the period December 2021 - March 2022.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The Housing Authority of Cumberland County has an active homeownership program. Residents of Public Family Housing and Senior Housing participate sit on committees involved in the planning and implementation of these programs.

The Borough's Five-Year ConPlan and the PY 2020 AAP stated that the Housing Authority of Cumberland County would continue to encourage participation by public housing residents in the decision-making process. The Housing Authority has a public housing tenant association that it consults on any issues or initiatives impacting public housing residents. In addition, the Housing Authority sponsors leadership training for members of the residents' association. The residents' association meets on a monthly basis to review and comment on Housing Authority policies. The Housing Authority receives input and feedback on plans and programs from the association at these meetings.

Actions taken to provide assistance to troubled PHAs

The Housing Authority of Cumberland County is not considered to be troubled, therefore no assistance is necessary.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

Assistance to LMI Homeowners & Homebuyers:

Local lenders, realtors, the Capital Region Fair Housing Council, and HRACC have forged a coalition to support LMI homeowner assistance. The purpose of this partnership is to identify the needs of LMI homebuyers, educate first-time homebuyers in all facets of homeownership through a first-time homebuyers workshop, and coordinate the implementation of special programs available through the coalition's member agencies. On the Borough's behalf, HRACC participates in a forum intended to identify and eliminate predatory lenders. For many years, the Borough has helped to promote homeownership for LMI residents through First-Time Homebuyer Programs, which are funded by the Affordable Housing Trust Fund. In order to maintain the affordable housing stock, the Borough has annually funded owner-occupied housing rehabilitation programs to the maximum extent possible.

Assistance to LMI Renters:

Refer to CR-20 (Affordable Housing) for the statistics regarding renters served during PY 2020. The Rental Rehabilitation Program is on hold as Borough officials continue to develop program guidelines and standards. The Borough continues to support the activities of the various housing providers, both directly with CDBG grants and indirectly with letters of support for grant applications of non-profit housing providers. The Borough also acts as an advocate for low-income renters via its Code Enforcement Program, which ensures that rental housing located in the low-income areas of the Borough is sanitary, decent, and safe.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The availability and reliability of funding is the primary obstacle to the Borough and HRACC's ability to effectively meet underserved needs. Given the comprehensive delivery system described above, the Borough does not believe that there are any underserved needs in its jurisdiction.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

With every Owner-Occupied Rehabilitation project, lead hazard controls are utilized, and a dustwipe analysis is done to ensure all lead hazards are property mitigated. According to the Borough's requirements, lead hazards are remediated when the level of funding provided is less than \$25,000. Complete lead abatement is required when the funding level reaches \$25,000 or more.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

HRACC continues to operate its Family Self-Sufficiency (FSS) Program to help lower-income persons receiving assistance to become financially independent.

The James Wilson Safe Harbour Inc. remains committed to providing extensive case management to assist its clients in achieving economic independence. The Salvation Army and the Cumberland County Department of Aging & Community Services also conduct case management services designed to accomplish this goal. Furthermore, Salvation Army programs require participants to secure employment or enroll in life-skills classes, as well as mandatory debt elimination and savings programs.

The Borough continues to support a life and work skills program at the Employment Skills Center (ESC). The ESC program is also funded by Cumberland County and assists the chronically-unemployed and underemployed so that they can obtain better-paying jobs and improve their standard of living.

In addition, the Borough continues to support a work skills training program known as Helping Individuals Retain Employment (HIRE). The HIRE Program is conducted by Hope Station, a community center located in the Memorial Park Neighborhood, which has the highest concentration of low-income residents in Carlisle. Besides HIRE, Hope Station also runs a Family Saving Account Program that provides matching funds to help families build their assets.

Finally, HRACC, Carlisle Borough, and Cumberland County have continued their strong partnership by supporting Cyberspace, which is now based in the Hope Station Community Center owned by Carlisle Borough. Cyberspace is a computer learning and training center that provides learning opportunities for school-age children, as well as adults who need to develop new skills to obtain better employment opportunities. It is open to all Borough and County residents free-of-charge. Program statistics indicate that the majority of residents served by Cyberspace programs are LMI individuals and families. While Cumberland County CDBG funds support Cyberspace program operation, Carlisle Borough supports Cyberspace by providing a physical space for this important service to continue its work for the benefit of all Cumberland County residents. Hope Station recently expanded Cyberspace, purchasing new computers, software, and related equipment, as well as expanding training offerings. To reflect its expanded mission, Cyberspace is now known as the Professional & Educational Empowerment Center (PEEC).

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The 2019-2023 Carlisle Borough Five-Year ConPlan identified no problems with the institutional structure, which would impose a barrier to the promotion of affordable housing in the Borough. As such, no specific actions were taken.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

Public Policy:

No public policies were identified in the ConPlan or AAP, which would impose a barrier to promoting affordable housing in Carlisle Borough. Therefore, no action was taken.

Intergovernmental Cooperation:

No problems related to intergovernmental cooperation were identified in the ConPlan or AAP, which would impose a barrier to promoting affordable housing in Carlisle Borough. However, the 2020-2024 Analysis of Impediments (AI) for Carlisle Borough (and Cumberland County) - published in 2019 - recommended a variety of Action Steps to improve coordination between housing and social service stakeholders, including advocating for policy changes to further fair housing and affordable housing goals. HRACC is committed to establishing new public housing throughout Cumberland County, in addition to Carlisle. New public housing developments will reduce tendencies toward concentration of LMI individuals and families within the Carlisle urban landscape. Affordable housing goals are being addressed through the Section 5(h) public housing homeownership program undertaken in Enola/East Pennsboro Township, Lemoyne Borough, Mt. Holly Springs Borough, and Shippensburg Borough.

Interagency Coordination:

The Housing Authority of Cumberland County and the Redevelopment Authority of Cumberland County are sister agencies. The Redevelopment Authority is also the administering agent for the Borough's CDBG Program. As such, Carlisle Borough and Housing Authority leadership come into frequent contact and communicate issues as they arise. The Borough and the Authority cooperate in planning activities to promote affordable housing opportunities within Carlisle Borough.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

The 2020-2024 AI identified 10 goals, listed below. HRACC will tackle Goals 4 and 7 first.

- Goal 1: Reduce homelessness for members of protected classes.
- Goal 2: Increase affordable housing opportunities.
- Goal 3: Create innovative construction models for affordable housing.
- Goal 4: Create public awareness of fair housing laws and affordable housing advocacy.
 - Encourage social service agencies and affordable housing advocates to become more aware of discriminatory local land use laws and to attend meetings where there are pending affordable housing projects.
- Goal 5: Create local and regional policy changes that benefit LMI households.
- Goal 6: Address state and federal conditions placed on funding.
- Goal 7: Increase homeownership.

• Seek out new resources and provide additional programs for LMI homebuyers.

Goal 8: Improve housing opportunities for individuals with disabilities.

Goal 9: Train and employ all individuals of working age.

Goal 10: Improve quality of life in LMI areas.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

As the COVID-19 Pandemic continues, the Carlisle community is still feeling its negative effects. The Borough made use of its first round of CDBG-CV funds to assist 46 small businesses (restaurants and retail establishments) in retaining and/or creating jobs. The second round will be devoted to homeowner assistance with utility bills and aid to emergency services providers who work tirelessly throughout the Borough to help those persons suffering from COVID-19.

The Borough and HRACC also continue to address homelessless - understanding that reducing, and preferably ending homelessness, is a long-term goal that will not be easy to achieve. To counteract this reality, HRACC and the Borough continues to invest heavily in and energetically support existing social service programs with the intent to expand services. These programs include, but are not limited to the Housing Voucher Program, Public Family Housing, Senior Housing, transitional housing and emergency shelters, housing for individuals with special needs, Rapid Rehousing, Community Partners for Change (LHOT), and life skills and employment training programs for recipients of the aforementioned services.

In consultation with the Borough, HRACC staff review activities and propose changes on a continuous basis in order to ensure that activities align with the comprehensive planning requirements of the Borough's 2019-2023 Five-Year ConPlan, comply with agreed-to citizen participation guidelines, and meet timeliness and other programmatic requirements. The 2020-2024 Borough and County AI offered 10 Goals and a variety of Action Steps to further Fair Housing goals. IDIS Timeliness Reports (PR56) are consulted reguarly to ensure timely expenditure of funds.

Carlisle Borough has had a long partnership with HRACC, its CDBG Program Administrator. For the last 20 years, the Borough has contracted with HRACC to manage its CDBG grant program. The Borough continues to monitor HRACC's project execution and expenditures to ensure attainment of goals and timely distribution of funds on a monthly basis. The Borough requires that HRACC provide periodic reports to the Mayor and Council, as well as Borough management staff concerning status of projects and expenditures of funds. These reports, plus monthly meetings between Borough management staff and HRACC staff allow the Borough to monitor progress continually and be better able to change course quickly as appropriate to ensure attainment of goals.

HRACC exercises monitoring responsibility for its subrecipients and generally pays subrecipients on a reimbursement basis rather than advancing funds. This procedure allows for compliance review and for project status before any funds are disbursed to subrecipients. In this way, immediately-evident problems can be corrected promptly. HRACC collects and enters accomplishment data into IDIS, which allows HRACC to determine project status. Also, HRACC staff conduct on-site visits to sub-recipients as

needed in order to determine compliance with recordkeeping and other programmatic requirements.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

In 2015, Carlisle Borough adopted a Citizen Participation (CP) Plan developed by HRACC, which ensures proper and reasonable notification and involvement of Borough residents and all other interested parties in the CDBG Program. The Borough's CP Plan was amended in 2020 to include Pandemic-related program waivers granted by HUD. For the CAPER, the Borough's CP Plan requires public announcement of the CAPER's availability and solicits public review and comment in The Sentinel, a newspaper of general circulation; the Borough of Carlisle's website (carlislepa.org); and HRACC's website (www.cchra.com). Hard copies of the CAPER are available for review in the Borough Administration Building's reception area, the HRACC headquarters, and the Bosler Memorial Library's Reference Section. The Bosler Library is located in the Borough of Carlisle. Bosler also announces availability of the CAPER and the public comment period on its Facebook page. The public and all interested parties may submit comments via U.S. Postal Mail, email, and telephone during the required public comment period of 15 days and also may also comment at the appointed time during the Borough Council Workshop Meeting and Voting Meeting. As a result of the COVID-19 Pandemic, the Council's meetings are held virtually via Zoom and face-to-face in Council Chambers. Neighboring municipalities are also provided with a copy of the CAPER Summary as a courtesy and invited to ask questions or make comments as they wish. At the time of submission of the PY 2020 CDBG CAPER, no Borough residents or any other interested parties submitted questions or comments.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Borough of Carlisle officials routinely review Program Objectives. PY 2020 saw no adjustments in the Borough's objectives. The Borough does not anticipate any changes to its CDBG Program Objectives in the foreseeable future.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-50 - HOME 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Not applicable.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

Not applicable.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

Not applicable.

Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)

Not applicable.

Attachment

PR-26 CDBG Financial Summary Report

The second second	Office of Community Planning and Development	DATE	08-13-21
2 (f.h.)	U.S. Department of Housing and Urban Development	TIME:	8:33
* * * * * * * * * * * * * * * * * * *	Integrated Distursement and Information System	PAGE:	1
N. I. A.	PR25 - CD8G Financial Summary Report		
No. of	Program Year 2020		
	CARLISLE , PA		

DATE SUMMARY OF CORP RESOURCES \$28,55.00 \$28,5		
22 INTERFERENT GRANT	PART I: SUMMARY OF CDBG RESOURCES	
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46 PERCENT FUNDS COLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45) 13.11%	0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.0	
	40 PERCENT FUNDS ODUIDATED FOR PA ACTIVITIES (LINE 41/LINE 45)	13.11%



LINE 17 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 17 Report returned no data.

LINE 18 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 18 Report returned no data.

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	14	1774	6485939	Public Facility: LeTort Park Safety Lighting	03F	LMA	\$3,088.00
2020	14	1774	0502466	Public Facility: LeTort Park Safety Lighting	03F	LMA	\$263.0
				04 1100 COO 40 000 COO 1000 CO 40 00 40 00 40 00 40 00 40 00 40 00 00	03F	Matrix Code	\$3,351.00
2020	18	1773	6489782	Public Facility: North Fitt Street Stormwater Improvements	031	LMA	\$18,590.99
2020	18	1773	6489784	Public Facility: North Pitt Street Stormwater Improvements	031	LMA	822.276.40
2020	18	1773	6502483	Public Facility: North Pitt Street Stommwater Improvements	034	LMA	\$7,076.88
					031	Matrix Code	\$47,944.27
2019	6	1741	6395404	Public Services: Hope Station Community Services Program	050	LMC	\$7,500.00
2020	6	1769	6420971	Public Services: Hope Station Community Services Program	050	LMC	\$7,500.00
2020	6	1769	6470472	Public Services: Hope Station Community Services Program	050	LMC	\$7,500.00
2020	6	1769	6489786	Public Services: Hope Station Community Services Program	050	LMC	\$7,500.00
				The section of the se	06D	Matrix Code	\$30,000.00
2019	9	1760	6468359	Public Service - Enhanced Police Patrols	051	LMA	95.721.99
2019	9	1760	6489777	Public Service - Enhanced Police Patrols	051	LMA	\$225,44
2019	9	1760	6489779	Public Service - Enhanced Police Patrols	051	LMA	8757.91
2019	9	1760	6502464	Public Service - Enhanced Police Patrols	058	LMA	\$203.91
2019	9	1760	6502491	Public Service - Enhanced Police Patrols	051	LMA	\$231.74
	-	41.00	0.002.102	Committee of the Commit	061	Matrix Code	\$7,140.99
2017	32	1714	6409839	Pub Services: Hope Station Utility Payments	052	LNC	3747.83
2017	32	1714	6426020	Pub Services: Hope Station Utility Payments	052	LMC	\$1,999.09
2017	32	1714	6478674	Pub Services: Hope Station Utility Payments	052	LMC	3111.40
2018	28	1733	6478675	41 TO 11 TO	052	LIVIA	\$689.39
2018	28	1733	6478677	Pub Services: Hope Station Utility Payments	052	LMA	\$1,170.33
2018	28	1733	6500320	Pub Services: Hope Station Utility Payments Pub Services: Hope Station Utility Payments	052	LMA	\$1.043.14
2018	28	1733	6512283	Pub Services: Hope Station Utility Payments	05Z	LMA	\$414.98
	22	2000	20229-0011	Charles and the contract of th	05Z	Matrix Code	\$6,176.16
2017	26	1708	6456204	REHAB: OWNER OCCUPIED	14A	LMH	\$4,700.00
2017	26	1708	6512284	REHAB: OWNER OCCUPIED	14A	LMH	3105.28
2018	34	1730	6406444	Rehabilitation: housing - Borough Wide-Owner occupied	14A	LMH	\$6,091.40
2018	34	1730	6407443	Rehabilitation: housing - Borough Wide-Owner occupied	14A	LMH	\$2,500.00
2018	34	1730	6410876	Rehabilitation: housing - Borough Wide-Owner accupied	14A	DMH	\$11,590.50
2018	34	1730	6413643	Rehabilitation: housing - Borough Wide-Owner occupied	14A	LMH	\$136.00
2018	34	1730	6468109	Rehabilitation: housing - Borough Wide-Owner occupied	14A	LWH	\$9.28
2018	34	1730	6468114	Rehabilitation: housing - Borough Wide-Owner occupied	144	DMH	\$2,318.10
2018	34	1730	646B116	Rehabilitation: housing - Borough Wide-Owner accupied	14A	DMH	\$1,364.00
2018	34	1730	6478681	Rehabilitation: housing - Borough Wide-Owner occupied	14A	DVH	\$426.00
2018	34	1730	6478683	Rehabilitation: housing - Borough Wide-Owner occupied	14A	LMH	\$290.47
2019	19	1744	6479584	Owner-Occupied Rehabilitation Program	14A	DVIH	\$3,543.53
2019	19	1744	6485207	Owner-Occupied Rehabilitation Program	14A	LMH	\$2,330.00
2019	19	1744	6485208	Owner-Occupied Rehabilitation Program	144	LMH	\$6,360.00
2020	1	1765	6428382	Rehab: Owner Occupied Housing Rehabilitation	14A	LWH	\$12,276.00
					14A	Matrix Code	\$54,040.56
2019	13	1754	6489780	Public Facility / Rehabilitation: New Entry Doors for Hope Station Building	14E	LMA	\$7,090.00
					14E	Matrix Code	\$7,090.00
2020	2	1766	6459894	Owner-Occupied Rehab - Delivery	14H	LMH	\$5,000.00
					14H	Matrix Code	\$5,000.00
2019	5	1748	6429779	Code Enforcement	15	LMA	\$472.00
2020	5	1759	6429785	Code Enforcement LMI Areas - Carlisle Borough	15	LMA	\$10,765.37
2020	5	1750	6468363	Code Enforcement LMI Areas - Carlisle Borough	15	LMA	\$13,173.87
2020	5	1759	6468364	Code Enforcement LMI Areas - Carlisle Borough	15	LMA	\$8,272,26
2020	5	1750	6484648	Code Enforcement LMI Areas - Caritale Borough	15	LMA	\$18,569.30
					15	Matrix Code	\$51,252.80
2017	34	1716	6397271	ECONOMIC DEVELOPMENT: SHOPSTEADING LOANS-Budget	18A	LMU	\$2,800.00
2019	11	1752	6439398	Economic Development: Shopsteading Loans	18A	LMUP	\$33,000.00
2020	11	1776	6439401	Economic Development: Shopsteading Loan Program	18A	LMU	\$17,000.00
			3130102		18A	Matrix Code	\$52,000.00
Total					200		1264,795,78

LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27



Office of Community Planning and Development U.S. Department of Housing and Urban Development Integrated Disbursement and Information System PR25 - CD85 Financial Summary Report

DATE: 08-13-21 TIME: 8:33 PAGE: 3

Program Year 2020 CARLISLE , PA

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respon- to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2019	6	1741	6395404	No	Public Services: Hope Station Community Services Program	B19MC420022	EN	050	LMC	\$7,500.00
2020	6	1769	6420971	No	Public Services: Hope Station Community Services Program	B20MC420022	EN	050	LMC	\$7,500.00
2020	8	1769	6470472	No	Public Services: Hope Station Community Services Program	B20MC420022	EN	050	LMC	\$7,500.00
2020	6	1769	6489786	No	Public Services: Hope Station Community Services Program	B20MC420022	EN	050	LMC	\$7,500.00
			3 (33)		1 man and these Links and the second			050	Matrix Code	\$30,000.00
2019	9	1760	6468359	No	Public Service - Enhanced Police Patrols	B19MC420022	EN	051	LMA	\$5,721.99
2019	9	1780	6489777	No	Public Service - Enhanced Police Patrols	B19MC420022	EN	051	LMA	8225.44
2019	9	1760	6489779	No	Public Service - Enhanced Police Patrols	B19MC420022	EN	051	LMA	\$757.91
2019	9	1760	6502464	No	Public Service - Enhanced Police Patrols	B19MC420022	EN	054	LMA	8203.91
2019	9	1760	6502491	No	Public Service - Enhanced Police Patrols	B19MC420022	EN	051	LMA	\$231.74
								051	Matrix Code	\$7,140.99
2017	32	1714	6409839	No	Pub Services: Hope Station Utility Payments	B17MC420022	EN	052	LMC	\$747.83
2017	32	1714	8426020	No	Pub Services: Hope Station Utility Payments	B17MC420022	EN	052	LMC	\$1,999.09
2017	32	1714	6478674	No	Pub Services: Hope Station Utility Payments	B17MC420022	EN	052	LIMC	\$111.40
2018	28	1733	6478675	No	Pub Services: Hope Station Utility Payments	B18MC420022	EN	052	LWA	\$689.39
2018	28	1733	6478677	No	Pub Services: Hope Station Utility Payments	B18MC420022	EN	052	LMA	\$1,170.33
2018	28	1733	6500320	No	Pub Services: Hope Station Utility Payments	B18MC420022	EN	052	LMA	\$1,043.14
2018	28	1733	6512283	No	Pub Services: Hope Station Utility Payments	B18MC420022	EN	05Z	LMA	8414.98
								052	Matrix Code	\$6,176.16
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$43,317.15
Total										\$43,317.15

LINE 37 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 37

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2017	18	1700	6397273	PLAN & ADMIN:BOROUGH ADMIN COSTS	21A		\$874.91
2019	16	1755	6397274	Planning & Administration: Borough of Carlisle Administrative Costs	21A		8134.90
2020	15	1777	6436545	Planning & Administration: Redevelopment Authority Program Administration	21A		\$29,140.85
2020	15	1777	6459895	Planning & Administration: Redevelopment Authority Program Administration	21A		\$20,859.14
2020	16	1778	6429780	Planning & Administration: Carlisle Borough	21A		\$333.29
2020	16	1778	6468360	Planning & Administration: Carlisle Borough	21A		\$663.88
2020	16	1778	6468362	Planning & Administration: Carlisle Borough	21A		5883.41
2020	16	1778	6484649	Planning & Administration: Carlisle Borough	21A		\$269.42
					21A	Matrix Code	\$53,159.81
Total							\$53,159.81